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10 April 1957

MEMORANDUM FOR: The Inspector General

SUBJECT: Second Draft of Revised NSCID 5

1. Attached herewith in three copies is the second draft revision of NSCID 5 together with a statement of the changes made.

2. I believe the task force has made considerable progress in attempting to produce a clear directive. We recognize, however, that certain provisions require further study, particularly those concerning counter-intelligence activities.

[Redacted]  
THOMAS H. KARAMESSINES  
Acting Chief  
Foreign Intelligence

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cc: C/PPC  
CI (Attn: [Redacted])

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SECOND DRAFT  
10 April 1957

NATIONAL SECURITY COUNCIL INTELLIGENCE DIRECTIVE NO. 5

Espionage and Counter-Intelligence Operations

Pursuant to the provisions of Section 102 (d) as amended of the National Security Act of 1947, the National Security Council hereby authorizes and directs that:

1. The <sup>Agency</sup> [Director of] Central Intelligence shall conduct all U.S. espionage operations outside the United States and its possessions for the collection of foreign intelligence information required to meet the needs of all Departments and Agencies concerned, in connection with the national security, except for certain agreed activities by other Departments and Agencies.

2. The <sup>Agency</sup> [Director of] Central Intelligence shall conduct all U.S. counter-intelligence (including counterespionage) operations outside the United States and its possessions, except for the agreed protective counter-intelligence activities of any Army, Navy, or Air <sup>Force</sup> Command or installation, or of other Departments and Agencies, necessary for the security of their classified information, equipment, installation and personnel. (The Central Intelligence Agency shall <sup>be responsible for maintaining the central file</sup> [be the repository] of ~~all~~ foreign counter-intelligence information. <sup>add</sup>)

3. The Director of Central Intelligence shall <sup>abroad</sup> [be responsible for] coordinating clandestine collection activities with overt collection abroad. [to the extent required to avoid unnecessary duplication and uncoordinated overlap.]

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4. In all areas other than theaters of war <sup>active</sup> where U.S. forces are engaged <sup>in combat operations</sup> the designated representative of the Director of Central Intelligence will keep the Senior U.S. Representative appropriately advised of the U.S. espionage and counter-espionage operations conducted in or from the area.

5. In an area <sup>where large elements of</sup> [occupied by] U.S. Armed Forces <sup>are stationed,</sup> the designated representative of the Director of Central Intelligence will keep the Senior U.S. Military Commander informed in general of the clandestine collection activities conducted by the [representatives of the Director of] Central Intelligence <sup>Agency,</sup> in or from such area.

6. In <sup>active</sup> theaters of war where U.S. forces are engaged in combat operations, CIA espionage and counter-intelligence assets will be included in a CIA Theater Force and, through the CIA Commander thereof, will provide espionage and counter-intelligence support to military operations in accordance with the requirements of the U.S. Military Theater Commander or the Joint Chiefs of Staff. All exceptional espionage and counter-intelligence operations which are conducted by CIA in, from, or through a military theater in support of national intelligence requirements will be coordinated by the Director of Central Intelligence with the Joint Chiefs of Staff. [The Director of Central Intelligence will be responsible for establishing arrangements with the Joint Chiefs of Staff to assure that wartime espionage and counter-intelligence operations for support of military operations and those for support of national intelligence requirements are coordinated.]

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SUBJECT: Revision of NSCID 5 - Explanation of Changes - Second Draft

I. The changes listed below should be read in connection with the present NSCID 5. In some cases changes listed in the first draft revision are repeated.

II. Title - "Counterespionage" has been changed to "Counter-intelligence". Introduction - "As amended" added after "Section 102 (d)".

III. The following paragraphs are keyed to the numbered paragraphs of the second draft:

1. "Organized" has been deleted.  
"U.S." has been inserted in place of "Federal".

Reason: "Organized" appears to have no special significance at this time. "Federal" does not appear in any other NSCID.

2. Same as 1 above. In addition "counter-intelligence" has been added to include this category of activity and wording reference counter-intelligence activities of other agencies has been changed considerably. A provision not contained presently in NSCID 5 has been added re CIA being the repository of foreign counter-intelligence information.

3. "Clandestine" has been substituted for "covert" since the latter in military terminology often connotes unconventional warfare activities. Further clarification is provided by specifying the extent to which clandestine collection activities are to be coordinated with overt collection. The wording is essentially that contained in paragraph 2 of the draft revision of NSCID 2.

4. This paragraph combines portions of paragraphs 7 and 8 of the present directive. Since the DCI is charged with the coordination of intelligence activities, it seems advisable to delete the reference in para. 7 (present directive) to "coordination" of operations with the Senior U.S. representative and provide for the briefing of such representatives. For clarity the DCI representative is termed herein as the "designated representative". "U.S." has been added in the third line to make clear that the designated representative of the DCI will keep the Senior U.S. Representative advised of all espionage and counter-espionage operations and not merely those conducted by CIA.

5. This paragraph merely preserves the provision contained in the last part of paragraph 7 of the present directive. New wording includes "designated" and "representatives of the DCI".

6. This paragraph contains a complete revision of paragraph 10 of the present directive. The intent is to make clear that CIA

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espionage and counter-intelligence assets will be part of the CIA Force in time of war and that they will be utilized in support of military operations. In addition there is recognized the fact that the CIA Force will conduct some operations which are not in direct support of the military commander. The last sentence of the paragraph recognizes the responsibilities of the DCI for overall coordination of clandestine collection activities.

IV. The following paragraphs of the present directive have not been retained in the second draft revision:

Paragraph 4 concerning "casual agents" appears to be superfluous. The DCI has the authority to coordinate all clandestine collection activities.

Paragraph 5 concerning dissemination of intelligence information appears to be covered in paragraphs I (5) and II (10) of the fifth draft revision of NSCID 1. It is recognized however that no specific mention is made in any existing NSCID of the dissemination responsibilities for counter-intelligence information. Further study is being given to this.

Paragraph 6 which specifies that all other NSCID's shall be construed to apply solely to overt activities unless otherwise specified has been incorporated in paragraph II (3) of the fifth draft of NSCID 1.

Paragraph 9 refers to Service support of CIA and has been incorporated in paragraph II (17) of the fifth draft of NSCID 1. The Clandestine Services are now considering possible further revision of para. 17 of NSCID 1.

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